

Comments on Paul De Grauwe and Yuemei Ji

Jean Pisani-Ferry

ECB Colloquium in honour of Vítor Constâncio

Frankfurt, 17 May 2018

A commendable aim:

Revisit the 2010-2012 crisis to learn how to prevent the next one

- Undisputable observations

1. The crisis: not asymmetric *shocks* but asymmetric *cycle amplification*
2. A private credit / balance of payment story rather than a fiscal profligacy story
3. Public debt accumulation in the 2000s a poor predictor of 2010-2012 spreads
4. But history matters: Spreads of the 1990s are good predictors
5. Why? accelerated interest rate convergence triggered boom-bust cycle

- Disputable claims

1. Institutional quality a second-order factor: core can become periphery and vice-versa
2. Asymmetric cycle amplification is a permanent feature of the euro area
3. Common budget the most effective way to address the problem
4. Only consolidation of significant part of national debt into euro-area debt (hence political union) can help address sovereign bond market instability

An equal-opportunity threat?

- True, mid-1990s conditions were a major reason why some countries were hit
 - True, today's losers can become tomorrow's winners (and vice-versa)
 - But is the next crisis an « equal-opportunity threats »?
 - Scars are there - 6 crisis countries (Irl, Gr, Es, It, Cy, Pt) account for:
 - 32% of GDP
 - 32% of bank loans
 - 42% of public debt
 - 64% of NPLs
 - 23% of manufacturing capital stock
 - 56% of unemployment
- Even assuming that institutions have been reformed, too soon to claim that core and periphery could trade places
- No veil of ignorance in the short run > need to recognise that solidarity mechanisms are likely to benefit these same countries

Asymmetric cycle amplification

- Contradictory claims: crisis was contingent but amplification is permanent
 - Disputable however: amplification may be contingent
 - Amplification was driven by financial cycle
 - No evidence of amplification in the current upswing
 - But resilience major issue
 - Amplification in the US linked to structural factors
 - Share of manufacturing in output
 - Resilience of individual states
- Should policy reform be designed to address amplification?

Policy remedies to cycle amplification: A case for a common budget?

- Case for a common budget rests either on:
 - Randomly distributed country-specific shocks
 - Insurance-type support to risky economic activities (innovation, long-distance export)
 - Common shocks that call for aggregate fiscal response
- In a pure cycle amplification model, common budget not superior to:
 - Individual fiscal stabilisation (assuming it is feasible)
 - Common rainy-days fund

How to deal with instability of government bond markets?

De Grauwe (2011) rightly identified the roots of fragility: multiple equilibria

- Response: liquidity support conditional on sovereign solvency
- Compatible with no-bail out clause
- ESM liquidity facility possibly backed by ECB

De Grauwe and Ji (2018) go further and claim that in a standalone country, the commitment of the central bank is « *unconditional mainly because in times of crisis the sovereign prevails over bureaucrats at the central bank* »

- Need to « mimic » central bank-sovereign relation in standalone countries
- Only unconditional ECB support can protect against multiple equilibria
- Amounts to fiscal dominance

Problems

- Central bank in standalone countries can be overruled, does not mean they commit to unconditional support
- Liquidity support to solvent sovereigns, not unconditional support is required in euro area